

5.0 MANAGEMENT GOALS AND PRACTICES

The purpose of this section is to establish proactive consideration of preservation concerns carried out by management practices that are integrated into day-to-day installation activities. It contains a description of the desired future condition for cultural resources over the five-year planning period at Forts Richardson and Wainwright and a description of the goals for management and preservation of those cultural resources. Management practices that will be employed to achieve the desired future condition and management goals are established.

5.1 Desired Future Condition of Cultural Resources

5.1.1 Archaeological Sites

The “desired future condition” for USAG-AK’s archaeological resources focuses on the *need to preserve our heritage and manage cultural resources on USAG-AK lands. The first step in accomplishing that goal is to inventory and evaluate archaeological sites. The second step is to avoid the site completely. If avoidance is not feasible, protective steps will be taken to limit damage to the site (see SOP7.1-planning, avoidance, protection, and monitoring).* The third step is monitoring those sites that were identified during the inventory phase. Archaeological inventory is a major task of USAG-AK’s cultural resources program during the current planning period. *Site reports can be provided upon request to tribes prior to public comment in the NEPA process as a courtesy, but not for comment review.*

5.1.2 Properties of Traditional Religious and Cultural Significance

USAG-AK to date is aware that there are properties of traditional religious and cultural significance to Native Alaskan tribes but the process of identifying these has only recently begun. To date, only two studies have been undertaken to identify such properties within Fort Richardson boundaries (Yaw Davis 1994; 1998). A study is presently underway in coordination with the Air Force 611th CES and the Tanana Chiefs Conference to make preliminary identifications in the Fort Wainwright training areas. Identifying

and managing properties of traditional religious and cultural significance is thus a high priority for the sound management of cultural resources on USAG-AK lands. The desired future condition for these resources is to identify and manage them in consultation with Native Alaska tribes. Currently, the proposed schedule for inventory and evaluation of these properties is:

- Fort Richardson
 - Begin Inventory 2004
 - Begin Evaluation 2006

- Fort Wainwright
 - Begin Inventory 2005
 - Begin Evaluation 2008

5.1.3 Historic Buildings, Structures, and Objects

The overall goal of U.S. Army Garrison, Alaska's cultural resources program is to provide sound stewardship of historic buildings, structures, and objects that are eligible for listing or that are listed in the National Register of Historic Places. The desired future condition for these resources ~~is~~ is to maintain their eligibility while adaptively reusing them to the maximum practical extent. To reach that condition while meeting mission requirements, the need for increased funding for rehabilitating and maintenance should be addressed.

5.1.4 Historic Districts

It is U.S. Army Garrison, Alaska's desire to maintain the eligibility of historic districts while meeting Army missions.

5.1.5 National Historic Landmarks

U. S. Army Garrison, Alaska currently manages one property that is a National Historic Landmark: the Ladd Field NHL. It is U.S. Army Garrison, Alaska's intent to preserve the historic qualities of the Ladd Field National Historic Landmark for the future while meeting its mission.

5.2 Goals for Preservation and Management of Cultural Resources

Goal. The goal of U.S. Army Garrison, Alaska cultural resources management is to provide sound stewardship of its cultural resources that are eligible for listing or that are listed in the NRHP.

Objectives:

- Comply with federal laws and regulations governing the treatment of cultural resources while causing the least impact to the military mission.
- Implement a *cultural landscape* planning approach to cultural resources management that recognizes the complexity of the human cultural interaction with the natural terrain through time.
- Inventory and evaluate cultural resources for eligibility to the National Register of Historic Places. Re-inventory and re-evaluate cultural resources on a five (5) year cycle.
- Maintain a cultural resources staff that meets the qualifications as archaeologist, architectural historian, and *historian* in accordance with the Secretary of the Interior's Professional Qualifications Standards (36 CFR § 61).
- Minimize adverse effects on cultural resources that are eligible for inclusion in the National Register of Historic Places.
- Develop efficient management procedures that streamline consultation and focus on significant cultural resources as opposed to those of little or no National Register of Historic Places potential.
- Enforce federal laws that prohibit vandalism of cultural resources on federal properties through law enforcement, monitoring, and education of both military and non-military personnel.
- Request and consider outside interests, including those of Native Alaskan entities, local governments, and public groups early in the planning stages of developing and re-certifying the HPC.
- Conduct appropriate maintenance, repair, and rehabilitation of historic properties as identified and funding is available;
- Undertake maintenance and repair activities in accordance with "The Secretary of the Interior's Guidelines for the Treatment of Historic Properties;"
- Assist internal stakeholders in application of the Secretary of the Interior Standards for Treatment of Historic Places.
- Assist internal stakeholder in securing adequate funding for rehabilitation and maintenance of historic buildings and structures.

- Clarify management responsibilities between the Bureau of Land Management and the U.S. Army Garrison, Alaska.
- Develop appropriate procedures to ensure that all contractors generating undertakings on behalf of USAG-AK are directed to meet cultural resources review requirements.
- Develop, improve and expand the awareness of historic resources and their preservation on the part of military and non-military personnel and the public.
- Provide opportunities for the CRM and CR staff to take part in continuing education.
- Use agreements to obtain technical assistance from appropriate parties, including Alaska Tribes and stakeholders, in managing cultural resources on USAG-AK managed lands.
- *Recognize the special expertise of Alaskan Tribes and the value of oral history in documenting the past.*

5.3 Management Practices

5.3.1 Qualifications of Professionals

Pursuant to Section 112 of [National Historic Preservation Act \(NHPA\)](#) agency personnel or contractors responsible for cultural resources analysis must meet qualifications standards established by the Office of Personnel Management in consultation with the Secretary of the Interior. These are the “Secretary of the Interior’s Professional Qualifications Standards,” defined in 36 CFR § 61. Cultural resources management activities discussed in this HPC must be conducted and/or supervised by individuals with qualifications that meet the standards for the appropriate discipline.

Cultural resources management activities involving archaeological resources must be supervised by a cultural resources professional with the minimum qualifications as defined in 36 CFR § 61, i.e., a Master’s degree in archaeology or anthropology; and (1) at least one year full-time professional experience or equivalent specialized training in archaeological research, administration or management; (2) at least four months of supervised field and analytic experience in general North American archaeology; and demonstrated ability to carry research to completion.

Tribal elders and traditional knowledge holders identified by the Tribe as appropriate will assist cultural resources management activities involving properties of traditional, religious and cultural significance.

A cultural resources professional with minimum qualifications for a historian, historic architect, or architectural historian as defined in 36 CFR § 61 must supervise cultural resources management activities involving buildings and structures. For a historian this includes a Bachelor's degree in history or a closely related field: and (1) at least two years of full-time experience in research, writing, teaching, interpretation or other demonstrable professional activity with an academic institution, historical organization or agency, museum, or other professional institution; or (2) substantial contribution through research and publication to the body of scholarly knowledge in the field of history. For a historic architect they include a professional degree in architecture or a State license to practice architecture and one of the following: (1) At least one year of graduate study in architectural preservation, American architectural history, preservation planning, or a closely related field; or (2) at least one year of full-time professional experience on historic preservation projects. This graduate study or experience will include detailed investigation of historic structures, preparation of historic structures research reports, and preparation of plans and specifications for preservation projects. For an architectural historian qualifications include a graduate degree in architectural history, art history, historic preservation, or a closely related field and one of the following: (1) at least two years of full-time experience in research, writing, or teaching in American architectural history or restoration architecture with an academic institution, historical organization or agency, museum, or other professional institution; or (2) substantial contribution through research and publication to the body of scholarly knowledge in the field of American architectural history.

5.3.2 Programs

Cultural resources under the stewardship of [USAG-AK](#) consist of archaeological sites; historic buildings, structures and objects; and properties of traditional religious and cultural significance. During the five-year planning period, [USAG-AK](#) will implement the following programs to fulfill requirements to inventory, evaluate, and preserve cultural resources, based on availability of funds:

- archaeological reconnaissance survey of areas with high cultural resources sensitivity and significant training impacts;
- evaluate the eligibility of archaeological sites; historic buildings, structures and objects; and properties of traditional religious and cultural significance for the National Register of Historic Places, as the need arises;
- implement a cultural landscape approach in cultural resources planning;
- develop a system to monitor maintenance and repair activities on historic buildings and structures;
- preserve historically significant cultural resources whenever possible and mitigate appropriately in the long-term public interest when adverse effects cannot be avoided;
- consult with Native Alaskan entities;
- develop *and implement* a program for the efficient review of those training activities that may affect significant cultural resources;
- develop and implement a cultural resources awareness program for military and non-military personnel; and
- develop an interpretive program for public education.

5.3.3 Practices

Management practices that will be implemented during the *five-year* planning period include:

- Develop and update cultural resources data *layers for the GIS*;
- *Include a new GIS data layer for Traditional Native Place Names, to be documented through literature and archival reviews, and oral histories. This work shall be accomplished cooperatively with Tribes;*
- Use U.S. Army Environmental Center's Layaway Economic Analysis computer program obtained from the U.S. Army Environmental Center;

- Land Rehabilitation and Maintenance (LRAM) projects will be planned to avoid historically significant archaeological sites or areas of cultural sensitivity;
- Real Property will coordinate directly with the CRM with regard to management of historic buildings and structures. All repair and other projects planned for historic buildings and structures will be staffed through the CRM for review;
- Carry out maintenance, repair, new construction, and renovation of historic buildings and structures in accordance with “The Secretary of the Interior’s Guidelines for Treatment of Historic Properties” and “The Secretary of the Interior’s Standards for the Treatment of Historic Properties with Guidelines for the Treatment of Cultural Landscapes.”
- Develop a system to monitor maintenance and repair activities on historic buildings and structures.
- Coordinate consultation with Native Alaska Tribal governments on a government to government basis as required by Executive Order 13175;
- Coordinate identification, *evaluation, and management* of properties that have traditional religious or cultural significance to federally recognized Indian tribes;